

# Executive Summary

## AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

### 1. Introduction

The Town of Bloomsburg is in its second year as an Entitlement community under the U.S. Department of Housing & Urban Development's (HUD) Community Development Block Grant (CDBG) Program, after being a subrecipient of the Commonwealth of Pennsylvania for roughly the past thirty years. In compliance with HUD's regulations, the Town of Bloomsburg has prepared an Annual Action Plan, which will be utilized for FFY 2017. This Annual Action Plan establishes goals for the Town of Bloomsburg to undertake to address identified needs. The planning process was accomplished through a series of public meetings, stakeholder consultation interviews, and collaboration.

### 2. Summarize the objectives and outcomes identified in the Plan

Since the Town of Bloomsburg is a federal Entitlement community, they need to develop an Annual Action Plan. The following goals and objectives have been identified for the Town of Bloomsburg for the FFY 2017 CDBG Program:

#### **Housing Priority - (Low Priority)**

There is a need to improve the quality of the housing stock in Bloomsburg, and to increase the supply of affordable, decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers.

- **HS-1 Housing Rehabilitation** - Continue to rehabilitate the existing owner- and renter- occupied housing stock in Bloomsburg, including handicap accessibility modifications.
- **HS-2 Housing Construction/Rehabilitation** - Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters through new construction and rehabilitation of vacant units.
- **HS-3 Fair Housing** - Affirmatively further fair housing by promoting fair housing choices through monitoring, education, and outreach.
- **HS-4 Homeownership** - Assist and counsel LMI households in an effort to become homeowners.

#### **Homeless Priority - (Low Priority)**

There is a need for housing and services for homeless persons and persons at-risk of becoming homeless, as well as public education.

- **HO-1 Housing** - Support the efforts of local agencies that provide emergency shelter, transitional housing, and permanent supportive housing.

- **HO-2 Education** - Support the efforts of local agencies educational efforts designed to increase awareness regarding local homelessness and change public perceptions.

**Other Special Needs Priority - (Low Priority)**

There is a need for services and facilities for the youth, elderly, persons with disabilities, victims of domestic violence, persons with HIV/AIDS, and persons with special needs.

- **SN-1 Transportation** – Support efforts to further develop access to public transportation.
- **SN-2 Social Services** - Support social service programs and facilities for the youth, elderly, persons with disabilities, victims of domestic violence, persons with HIV/AIDS, and persons with other special needs.

**Community Development Priority - (High Priority)**

There is a need to improve the public and community facilities, infrastructure, public services, code enforcement, public safety, clearance, and the quality of life in the Town of Bloomsburg.

- **CD-1 Community Facilities** - Improve the parks, recreational centers, trails, bikeways, and public and community facilities through rehabilitation, new construction and handicap accessibility improvements.
- **CD-2 Infrastructure** - Improve infrastructure through rehabilitation, reconstruction, and new construction of streets, sidewalks, ADA curb cut ramps, sewer, water, storm water management, flood protection, bridges, green infrastructure, etc.
- **CD-3 Code Enforcement** - Undertake code enforcement activities to maintain the existing housing stock.
- **CD-4 Public Safety** - Improve crime prevention and/or the ability to respond to emergency situations.
- **CD-5 Clearance** - Remove and eliminate slum and blighting conditions.

**Economic Development Priority - (Low Priority)**

There is a need to increase employment, self-sufficiency, education, job training, technical assistance, and economic empowerment of the residents of the Town of Bloomsburg.

- **ED-1 Employment** - Undertake efforts to support SEDA-COG's 5-Year Comprehensive Economic Development Strategy (CEDS), where applicable.
- **ED-2 Community Revitalization** - Plan and promote the development and redevelopment of downtown districts, vacant commercial and industrial sites, and facilities.

**Administration, Planning, and Management Priority - (High Priority)**

There is a continuing need for planning, administration, management, and oversight of federal, state, and local funded programs.

- **AM-1 Overall Coordination** - Provide program management and oversight for the successful administration of federal, state, and local funded programs, including planning services for special studies, environmental clearance, fair housing, and compliance with all federal, state, and local laws and regulations.

### **3. Evaluation of past performance**

The Town of Bloomsburg is a second year federal Entitlement community.

The FFY 2016 Consolidated Annual Performance Evaluation Report (CAPER) will be the first year CAPER on how the Town expended their FFY 2016 funds. This report will be submitted by the end of the calendar year 2017.

The FFY 2017 Consolidated Annual Performance Evaluation Report will report on the use of FFY 2017 funds. This report will be submitted by the end of the calendar year 2018.

### **4. Summary of Citizen Participation Process and consultation process**

In preparation for the FFY 2017 Annual Action Plan, a notice was mailed out on May 23, 2017, to the Columbia County Housing and Redevelopment Authority (who also has a representative on the regional Continuum of Care Board), businesses, developers, nonprofit organizations, philanthropic organizations, and community and faith-based organizations. regarding the initiation of the CDBG application preparation schedule. An announcement about the FFY 2017 program was also made at the bi-monthly Columbia County Human Services Coalition meeting, as well as to encourage project proposals.

As a component of this schedule, the Town of Bloomsburg held its first public hearing on June 7, 2017. The hearing was based on the needs of the community and its residents. The hearing also provided the residents, agencies and organizations with the opportunity to discuss the community's CDBG program, and to provide suggestions for future CDBG program priorities and activities. At the public hearing, it was announced that the corresponding FFY 2017 Annual Action Plan would be provided various public outreach methods.

The comment period for the Town of Bloomsburg began on June 30, 2017, lasting a period of 14 days. A copy of the "Draft FFY 2017 Annual Action Plan" was placed on display at the following locations:

1. Town of Bloomsburg  
1800 North Market Street  
Bloomsburg, PA 18603
2. SEDA-COG's website:  
<http://www.sedacog.org/Pages/communitydevelopment.aspx>

A final public hearing was held in the Town of Bloomsburg on July 10, 2017. The hearing gave the public a final opportunity to comment on the plan. The comment period for the FFY 2017 Annual Action Plan ended on July 14, 2017.

## **5. Summary of public comments**

Notices were advertised in the *Press Enterprise*, the local newspaper of circulation, regarding the public hearings in order to invite comment. Other forms of public comment were also invited and accepted for fourteen (14) days regarding the FFY 2017 Annual Action Plan.

Comments received at the public hearings, as well as during the fourteen (14) day comment period are included as public hearing meeting minutes, attached at the end of the FFY 2017 Annual Action Plan.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

All comments and suggestions received to date have been accepted and incorporated into the FFY 2017 Annual Action Plan.

## **7. Summary**

The main goal of the FFY 2017 Annual Action Plan is to implement strategies and work toward goals related to challenges identified in the Five-Year Consolidated Plan. Through this Five-Year Consolidated Plan study effort, baseline goals were established to work toward improving the housing conditions, and address community and economic development needs.

For FFY 2017 Program Year, the following CDBG allocation is anticipated:

- Town of Bloomsburg: \$241,797

## PR-05 Lead & Responsible Agencies - 91.200(b)

### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Recipient	Lauren Martz	Town of Bloomsburg
CDBG Administrator	Bill Seigel	SEDA-COG
CDBG Administrator	Tyler Dombroski	SEDA-COG

**Table 1 – Responsible Agencies**

### Narrative

The mission of the Community Development Program at SEDA-COG is to work with local governments and their citizens to improve communities and the lives of community residents through infrastructure and community facility projects. Recipients of SEDA-COG’s Community Development services include the region’s counties, communities, municipal authorities, and locally based organizations.

Success is assisting a community through the planning, development, design, funding, and construction of much needed public infrastructure or community facility project. In the last 30 years, SEDA-COG's Community Development Program has assisted with nearly 1,000 public infrastructure and community facility projects, resulting in community investments of nearly a half a billion dollars.

### Consolidated Plan Public Contact Information

Tyler Dombroski  
SEDA - Council of Governments  
201 Furnace Road, Lewisburg, PA 17837  
570-524-4491 (v) 570-524-9190 (f)  
Email: [tdombroski@seda-cog.org](mailto:tdombroski@seda-cog.org)

## **AP-10 Consultation - 91.100, 91.200(b), 91.215(l)**

### **1. Introduction**

The Borough of Berwick and Town of Bloomsburg's CDBG Administrator, SEDA-COG, held a series of consultation meetings and interviews on behalf of both municipalities during March of 2016. Upon completion of the initial consultation meetings and interviews, a SEDA-COG representative attended the bi-monthly meeting of the Columbia County Human Service Coalition. At this meeting, the SEDA-COG representative informed local providers of the Borough and Town's effort to undertake this Five-Year Consolidated Plan, and invited the providers an opportunity to schedule additional consultation meetings/interviews to participate in this effort. Following this Coalition meeting, final additional consultation meetings/interviews were scheduled. Input from the consultation meetings/interviews was used in the development of the specific strategies and priorities for this Five-Year Consolidated Plan. Public hearings held in both municipalities were scheduled to provide the public an opportunity to comment on the development of this Plan.

Organizations that participated during the consultation process of the Five-Year Consolidated Plan have been notified of the FFY 2017 CDBG program's initiation through an outreach letter. Additionally, an announcement was made at a bi-monthly Columbia County Human Services Coalition meeting about the FFY 2017 Annual Action Plan's development and the opportunity for CDBG program funding for projects. Public advertising also occurred.

### **Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

The Borough of Berwick and Town of Bloomsburg work with the following agencies to enhance coordination:

- a. Columbia County Housing and Redevelopment Authority: Oversees public housing and is a key organization for revitalization projects in both municipalities.
- b. Economic Development Agencies: Promotes coordination with the private sector to increase job creation, improve productivity, and raise standards of living.
- c. Philanthropic Funding Institutions: Raise funds for programs that are a benefit to the community, particularly for LMI persons, that the Borough/Town and County cannot fully finance.
- d. Social Service Agencies: Funds provided primarily by the county and other sources. Bi-monthly Columbia County Human Service Coalition meetings are attended by multiple social service providers to coordinate services, prevent duplication of efforts, share information, and promote networking.

### **Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The Town of Bloomsburg and the Borough of Berwick both fall under the 33-county Eastern Pennsylvania Continuum of Care. This Continuum of Care is then broken into five (5) regional homeless advisory boards. Columbia County (and by extension, the Town of Bloomsburg and the Borough of Berwick) is a member of the Central Valley Regional Homeless Advisory Board (CV-RHAB).

Weston Brehm of the Columbia County Housing and Redevelopment Authority is the county's point of contact for CV-RHAB and serves on their board. Rich Kisner, who is the Executive Director of the Columbia County Housing and Redevelopment Authority, also serves on the Pennsylvania Department of Community and Economic Development's (DCED) Housing Committee.

Locally, the Columbia County Housing and Redevelopment Authority provides public housing for Section 8 residents, and is the main agency that serves individuals at risk of becoming homeless. The various social service institutions interviewed during the consultation process of this Five-Year Consolidated Plan also provide supportive services for persons at risk of becoming homeless, as well as addressing the needs of individuals who are currently homeless.

Bi-monthly Columbia County Human Service Coalition meetings, attended by the Columbia County Housing and Redevelopment Authority, as well as social service providers, are held to coordinate services, prevent duplication of efforts, share information, and promote networking. Because the Town of Bloomsburg is the County Seat, most of the interviewed social service providers have their offices either within, or just outside the limits of the Town. A majority of the interviewed social service providers do not have offices within the Borough of Berwick's municipal limits (which is about 12 miles away from Bloomsburg).

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The mission of CV-RHAB is to reduce and end homelessness in their 11-county region. To this end, CV-RHAB works to join with other organizations to provide a mechanism for planning, coordinating efforts, and advocating for increased opportunities for homeless individuals.

Due to the County's recent inability to provide matching funding for ESG grants, there is not a current need to coordinate with CV-RHAB on how to allocate ESG funds. In prior years, matching funding for ESG grants was provided through Marcellus Shale Drilling Impact Grants. Unfortunately, the County is not currently receiving any additional Marcellus Shale funds. In order to replace this Marcellus Shale funding, the Columbia County Housing and Redevelopment Authority is currently considering CDBG funding as a potential future matching source for ESG allocations. Ultimately, the Columbia County Commissioners (a state CDBG subrecipient), the Bloomsburg Town Council, and the Berwick Borough Council, would all have to approve this CDBG allocation.

Although Weston Brehm is currently appointed to provide HMIS data, as required by future ESG program allocations, the Columbia County Housing and Redevelopment Authority is not currently obligated to provide this information. The Columbia County Housing and Redevelopment Authority will continue to

work with CV-RHAB to coordinate efforts to address the needs of homeless persons and persons at risk of homelessness for both ESG funded projects, as well as other efforts.

**2. Agencies, groups, organizations and others who participated in the process and consultations**

All agency listed below were contacted regarding the FFY 2017 Annual Action Plan development process.

1.	<b>Agency/Group/Organization</b>	Columbia County Commissioners' Office
	<b>Agency/Group/Organization Type</b>	Other government - County Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Lead-based Paint Strategy Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs HOPWA Strategy Economic Development Market Analysis Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter; housing and community development priorities.
2.	<b>Agency/Group/Organization</b>	Agape
	<b>Agency/Group/Organization Type</b>	Services-homeless Regional organization Faith Based Neighborhood Organization

	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.
3	<b>Agency/Group/Organization</b>	Central Susquehanna Community Foundation
	<b>Agency/Group/Organization Type</b>	Services-Health Business Leaders Civic Leaders Business and Civic Leaders Community Development Financial Institution Foundation Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter; housing and community development priorities.
4	<b>Agency/Group/Organization</b>	CMSU
	<b>Agency/Group/Organization Type</b>	Services-Persons with Disabilities Health Agency Child Welfare Agency Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Strategy Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.

5	<b>Agency/Group/Organization</b>	Columbia County Family Center
	<b>Agency/Group/Organization Type</b>	Services-Children Child Welfare Agency Publicly Funded Institution/System of Care Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Families with children Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.
6	<b>Agency/Group/Organization</b>	Columbia Montour Chamber of Commerce
	<b>Agency/Group/Organization Type</b>	Services-Employment Regional organization Planning organization Business Leaders Civic Leaders Business and Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter; housing and community development priorities.
7	<b>Agency/Group/Organization</b>	Columbia County Career Link
	<b>Agency/Group/Organization Type</b>	Services-Employment Regional organization Business Leaders Business and Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter; housing and community development priorities

8	<b>Agency/Group/Organization</b>	United Way of Columbia County
	<b>Agency/Group/Organization Type</b>	Regional organization Civic Leaders Business and Civic Leaders Community Development Financial Institution Foundation
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development Market Analysis Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.
9	<b>Agency/Group/Organization</b>	Caring Communities for AIDS
	<b>Agency/Group/Organization Type</b>	Services-Persons with HIV/AIDS Health Agency Publicly Funded Institution/System of Care
	<b>What section of the Plan was addressed by Consultation?</b>	HOPWA Strategy Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.
10	<b>Agency/Group/Organization</b>	Columbia County Human Services
	<b>Agency/Group/Organization Type</b>	Publicly Funded Institution/System of Care Planning organization
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Needs - Veterans Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.

11	<b>Agency/Group/Organization</b>	Columbia-Montour Visitors Bureau
	<b>Agency/Group/Organization Type</b>	Services-Employment Regional organization Planning organization Business Leaders Civic Leaders Business and Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development Market Analysis Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter; housing and community development priorities.
12	<b>Agency/Group/Organization</b>	COLUMBIA COUNTY HOUSING CORP
	<b>Agency/Group/Organization Type</b>	Housing PHA Services - Housing Services-homeless Service-Fair Housing Publicly Funded Institution/System of Care Regional organization Planning organization Civic Leaders Business and Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy

	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.
13	<b>Agency/Group/Organization</b>	Columbia Montour Area Agency on Aging
	<b>Agency/Group/Organization Type</b>	Housing PHA Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-homeless Service-Fair Housing Publicly Funded Institution/System of Care Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.
14	<b>Agency/Group/Organization</b>	Columbia County Volunteers in Medicine Clinic, Inc.
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Health Health Agency Publicly Funded Institution/System of Care

	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs HOPWA Strategy Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.
15	<b>Agency/Group/Organization</b>	Bloomsburg
	<b>Agency/Group/Organization Type</b>	Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Lead-based Paint Strategy Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs HOPWA Strategy Economic Development Market Analysis Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, regular attendance at Town Council meetings and work sessions; housing and community development priorities.
16	<b>Agency/Group/Organization</b>	Columbia County Human Services Coalition
	<b>Agency/Group/Organization Type</b>	Housing PHA Services - Housing Services-homeless Service-Fair Housing Publicly Funded Institution/System of Care Regional organization Planning organization Civic Leaders Business and Civic Leaders

	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, regular attendance at Columbia County Human Services Coalition meetings; housing and community development priorities.
17	<b>Agency/Group/Organization</b>	Susquehanna Greenway Partnership
	<b>Agency/Group/Organization Type</b>	Services-Health Business Leaders Civic Leaders Business and Civic Leaders Community Development Financial Institution Foundation Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Public advertisement, outreach letter; housing and community development priorities.

**Table 2 – Agencies, groups, organizations who participated**

**Identify any Agency Types not consulted and provide rationale for not consulting**

All agency types were consulted and contacted during the planning process.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Continuum of Care	Central Pennsylvania Regional Homeless Advisory Board (Central RHAB)	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
Administrative Plan for the Housing Choice Voucher Program	Columbia County Housing and Redevelopment Authority	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
Admissions and Continued Occupancy Policy for the Public Housing Program	Columbia County Housing and Redevelopment Authority	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
Columbia County Housing Needs Assessment	Columbia County Housing and Redevelopment Authority	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
Public Housing Authority Five-Year and Annual Plan	Columbia County Housing and Redevelopment Authority	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
Columbia County Needs Assessment	Columbia County Human Service Coalition	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
FFY 2015 CDBG Three Year Plan	Town of Bloomsburg	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
FFY 2016 CDBG Annual Action Plan	Town of Bloomsburg	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
Columbia County Hazard Mitigation Plan Update	Columbia County	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.

Comprehensive Economic Development Strategy	SEDA-COG	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
Long Range Transportation Plan	SEDA-COG	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.
Continuum of Care	Central Pennsylvania Regional Homeless Advisory Board (Central RHAB)	They are incorporated in the Five-Year Consolidated Plan and the Annual Action Plans.

**Table 3 – Other local / regional / federal planning efforts**

**Narrative**

The Borough of Berwick and Town of Bloomsburg have consulted and coordinated with various agencies and organizations, municipality-wide, county-wide, and Commonwealth-wide. A culmination of these efforts has resulted in the development of this FFY 2016-2020 Five-Year Consolidated Plan and the subsequent FFY 2017 Annual Action Plan.

## **AP-12 Participation - 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

The Town of Bloomsburg followed its substantially modified Citizens Participation Plan to develop this FFY 2017 Annual Action including:

- Email and written letter outreaches to local organizations;
- Regular attendance at Columbia County Human Service Coalition meetings;
- Two public hearings at different stages of the application preparation schedule;
- Newspaper advertisements encouraging participation and comment;
- Public display of the draft FFY 2017 Annual Action Plans;

Through the citizen participation process, public input was used to identify what challenges and opportunities exist in Bloomsburg, as well as develop goals to mitigate these issues.

**Citizen Participation Outreach**

<b>Sort Order</b>	<b>Mode of Outreach</b>	<b>Target of Outreach</b>	<b>Summary of response/attendance</b>	<b>Summary of comments received</b>	<b>Summary of comments not accepted and reasons</b>	<b>URL (If applicable)</b>
1	Notice to community organizations	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	Sent via US Mail to community organizations and agencies.	No comments received.	No comments received.	N/A

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Newspaper Ad	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	All advertisements circulated in the local newspaper of circulation, the <i>Press Enterprise</i> .	No comments received.	No comments received.	<a href="http://www.pressenterpriseonline.com/">http://www.pressenterpriseonline.com/</a>

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Assistance provided upon request</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	Varied. Refer to attached sign-in sheets for attendance records.	Refer to minutes of public hearings attached to this Consolidated Plan.	All comments were accepted.	N/A

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources - 91.220(c)(1,2)

#### Introduction

The Town of Bloomsburg is anticipated to receive \$241,797 of FFY 2017 CDBG funds. This estimate is based on the amount of FFY 2016 CDBG funding received by the Town. Although a FFY 2017 funding allocation has not been announced by HUD to date for the Town, Congress has maintained a level amount of funding to the FFY 2017 program.

The program year goes from October 1, 2017 through September 30, 2018. These funds will be used to address the following priority needs:

- Housing
- Homelessness
- Other Special Needs
- Community Development
- Economic Development
- Administration, Planning, and Management

The accomplishments of these projects/activities will be reported in the FFY 2017 Consolidated Annual Performance and Evaluation Report.

(CAPER).

**Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 2				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG (Town of Bloomsburg)	Public - Federal	<ul style="list-style-type: none"> <li>• Acquisition</li> <li>• Admin and Planning</li> <li>• Economic Development</li> <li>• Housing</li> <li>• Public Improvement</li> <li>• Public Services</li> </ul>	\$241,797.00	\$0.00	\$241,797.00	\$483,594	\$725,391	Expected amount available for the remainder of the Consolidated Plan's implementation based on level funding allocations between FFY 2018-2020.

**Table 5 - Expected Resources – Priority Table**

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

In addition to the CDBG Entitlement funds, the Town of Bloomsburg anticipates the following resources may be available to private individuals/families and local non-profit organizations to undertake the strategies identified in the Five-Year Consolidated Plan:

- Columbia County Accessible Homes Program
- Columbia County Access Grant Program
- First Time Home Buyers Assistance Program
- HOME Program

- Low-Income Housing Tax Credit Program (LIHTC)
- Public Housing Developments
- Section 8 Rental Assistance Program
- Supportive Housing Programs
- Weatherization Program

Other resources that may be available to the Town of Bloomsburg in FFY 2017 to address needs identified in the FFY 2016-2020 Five-Year Consolidated Plan are listed below.

- FFY 2014 CDBG Funds
- FFY 2015 CDBG Funds
- FFY 2016 CDBG Funds
- Local General Funds
- Pennsylvania Liquid Fuels Program
- Act 13 Flood Mitigation Funding
- FEMA/PEMA Funding (PMA and/or FMA)
- Bloomsburg Area School District
- FFY 2012 CDBG-DR funds

The Act 13 Flood Mitigation Funding has a 15% match requirement.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Publicly owned land will likely be utilized for the Flood Mitigation Expansion project, as needed.

**Discussion**

The Town of Bloomsburg anticipates that FFY 2017 CDBG funds will be used in conjunction with a number of other sources for the comprehensive Flood Mitigation Expansion project.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1.	CD-2 Infrastructure	2016	2020	Non-Housing Community Development	Town Wide	Community Development Priority	CDBG: 100% of CDBG project funds	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 14,855 Persons Assisted
3.	AM-1 Overall Coordination	2016	2020	Administration, Planning, and Management	Town Wide	Administration, Planning, and Management Priority	CDBG: 18.5% of the total CDBG allocation	Other: 1 Other

**Table 6 – Goals Summary**

## Goal Descriptions

1.	Goal Name	CD-2 Infrastructure
	Goal Description	Improve infrastructure through rehabilitation, reconstruction, and new construction of streets, sidewalks, ADA curb cut ramps, sewer, water, storm water management, flood protection, bridges, green infrastructure, etc.
2.	Goal Name	AM-1 Overall Coordination
	Goal Description	Provide program management and oversight for the successful administration of federal, state, and local funded programs, including planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.

**Table 7 – Goal Descriptions**

## AP-35 Projects - 91.220(d)

### Introduction

Listed below are the FFY 2017 CDBG activities for the Town of Bloomsburg:

#	Project Name
1.	Flood Mitigation Expansion Project (Sanitary Sewer)
2.	Flood Mitigation Expansion Project (Storm Water)
3.	Administration

Table 8 – Project Information

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The Town of Bloomsburg has allocated its CDBG funds for FFY 2017 to principally benefit low and moderate-income persons.

- As a component of the larger Bloomsburg Flood Mitigation Expansion project, at least one storm water pump station and two control systems will be installed. Additionally, at least one central storm water collection line is to be installed.

The central, more densely populated portion of the Town has its rainwater drain to the southern portion of the community. This drainage pattern occurs because the central portion of the community is farther away from the Susquehanna River and sits on much of the Town's highest ground. Due to the southern portion of the community's positioning along the North Branch of the Susquehanna River, as well as its low topography, storm water has been engineered to travel south from the Town's most densely populated area. This total drainage area represents nearly 50% of the inhabited portion of the Town of Bloomsburg.

Currently, the Town's storm water management systems are inadequate to handle these flows, even during moderate rain events. As a result, ponding and minor to moderate flooding remain a possibility for this drainage area, even with the benefits of a completed levee.

The installation of the new centralized storm water collection line and other infrastructure improvements will upgrade the size of the current municipal storm water lines and their capacity to handle flows from much of the populated central and southern portions of Town. This completed work will negate ponding and minor to moderate flooding in the specified drainage area, which is much larger than the area immediately behind the levee.

Additionally, because of this additional storm water capacity and increased reliability, these improvements will also have a beneficial impact to the remainder of the Town. These improvements will be realized, not only during large storm events, but also smaller high intensity, short duration storms that currently plague the system. As a result, within this drainage area, these improvements will reduce required labor efforts by the Town's various municipal service providers and emergency responders allowing them to focus on other areas throughout the Town, as required.

With the completion of these improvements, ponding and minor to moderate flooding throughout the central and southern portion of the Town will be prevented in the future. As a result, these storm water flows will be conveyed to the Susquehanna River.

Due to the vast drainage area that will be served by this component of the larger flood mitigation expansion project (Census Tracts 510, Block Groups 2 and 3, as well as Census Tract, Block Groups 2, 3, and 4), and the magnitude of improvement that will be provided, the Town's Storm Water engineer feels that this project is a benefit to the entire Town of Bloomsburg. Based on the professional opinion of the Town's Storm Water Engineer, the Town of Bloomsburg feels that these improvements will be a benefit to all of the community's residents. The Town has a LMI percentage of 59.65% according to 2008-2012 ACS data.

- As a component of the larger Flood Mitigation Expansion project, at least one sanitary sewer pump station and two control systems will be installed. Additionally, at least one upgraded central sanitary sewer collection line will be installed.

Due to the vast size and interconnectedness of this collection system, combined with inflow and infiltration issues, and the community's topography, the current centralized line which conveys flows to the Bloomsburg Waste Water Treatment Plant does not currently have the capacity to handle flows during significant rain events.

As a result, during flood events, the collection system backs up immediately before the wastewater treatment plant and back logs. Eventually, the sewer flows begin to go in the opposite direction from which they are engineered to go, prohibiting the normal conveyance of sanitary flows and contributing to sewage backups. Currently, the majority of the Town's sanitary sewer collection system is located below design flood elevations, serving as a conduit for floodwaters.

If a levee were to be installed without these proposed sanitary sewer improvements, the backlog of sanitary sewer flows would actually be worsened due to the levee, impacting the entire Town.

Without the sanitary sewer upgrades proposed by this project, residents of the entire Town will continue to be much more susceptible to sanitary sewer backups in their homes, even during moderate flood events. According to the Town's Director of Public Works and Wastewater Engineer, during the 2011 Hurricane Irene and Tropical Storm Lee events, sanitary sewer backups were a problem throughout the community.

Obviously, this problem is an unpleasant inconvenience, at a minimum, and a health and safety hazard, at a maximum. Not all insurance policies cover damages from sanitary sewer backups. Obviously, low- and moderate-income populations are more likely to have less comprehensive home insurance policies or no insurance policies at all (or in the case of tenants, renter's insurance for their property).

The sanitary sewer infrastructure upgrades of this project will increase the centralized line's capacity to handle waste water flows from throughout the community and ultimately convey them to the Bloomsburg Waste Water Treatment Plant. As a result of these improvements, the chances of sanitary sewer backups for all residents of the community will be lowered in the future.

To state it simply, residents of the Town will be able to continue to flush their toilets during a flood event.

Because sanitary sewer backups were an issue throughout the Town of Bloomsburg in 2011 and because the improvement work associated with this portion of the project will handle flows from throughout the entire Town of Bloomsburg, this is a Town-Wide benefit project. The Bloomsburg Municipal Authority's Sewer Engineer as well as the Town's project engineer both feel that these sanitary sewer benefits will serve the entire Town of Bloomsburg. Based on the professional opinions of both engineers, the Town of Bloomsburg feels that these improvements will be a benefit to all of the community's residents. The Town has a LMI percentage of 59.65% according to 2008-2012 ACS data.

## AP-38 Project Summary

### Project Summary Information

Table 9 – Project Summary

1.	<b>Project Name</b>	<b>Flood Mitigation Expansion Project (Sanitary Sewer)</b>
	<b>Target Area</b>	Town -wide
	<b>Goals Supported</b>	CD-2 Infrastructure
	<b>Needs Addressed</b>	Non-Housing Community Priority
	<b>Funding</b>	CDBG: 50% of project funds.
	<b>Description</b>	CDBG funds will be used to support sanitary sewer improvements in conjunction with the Bloomsburg Flood
	<b>Target Date</b>	9/30/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	14,855 Persons
	<b>Location Description</b>	Town of Bloomsburg
	<b>Planned Activities</b>	The National Objective is Low/Mod Area Benefit (LMA). The Matrix Code is 03I, Flood Drainage Improvements.
2.	<b>Project Name</b>	<b>Flood Mitigation Expansion Project (Storm Water)</b>
	<b>Target Area</b>	Town-wide
	<b>Goals Supported</b>	CD-2 Infrastructure
	<b>Needs Addressed</b>	Non-Housing Community Priority
	<b>Funding</b>	CDBG: \$96,675.39
	<b>Description</b>	CDBG funds will be used to support storm water improvements in conjunction with the Bloomsburg Flood Mitigation Expansion project.
	<b>Target Date</b>	9/30/2017

<b>Estimate the number and type of families that will benefit from the proposed activities</b>	14,855 Persons
<b>Location Description</b>	Town of Bloomsburg
<b>Planned Activities</b>	The National Objective is Low/Mod Area Benefit (LMA). The Matrix Code is 03I, Flood Drainage Improvements.

<b>3.</b>	<b>Project Name</b>	<b>Administration</b>
	<b>Target Area</b>	Town Wide
	<b>Goals Supported</b>	AM-1 Overall Coordination
	<b>Needs Addressed</b>	Administration, Planning, and Management Priority
	<b>Funding</b>	CDBG: 18.5% of the total CDBG allocation
	<b>Description</b>	General administrative costs, including staff salaries/benefits, consulting services, preparation of application, annual action plans, environmental review record, CAPERs, advertising, audit, special studies, planning and management.
	<b>Target Date</b>	9/30/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	10,415 people.
	<b>Location Description</b>	Town-wide.
	<b>Planned Activities</b>	The project matrix code is 21A - General Program Administration.



**AP-50 Geographic Distribution - 91.220(f)**

**Description of the geographic areas of the entitlement (including areas of low-income and**

**minority concentration) where assistance will be directed**

The Town of Bloomsburg will be focusing part of its funds on a Town-wide effort.

The following information provides a profile of the population age, and racial/ethnic composition of the Town of Bloomsburg. The 2008-2012 ACS 5-Year Estimates were used to analyze the social, economic, housing, and general demographic characteristics of the Town of Bloomsburg. The 5-Year Estimates are the most recent data available for the Town. The 2010 U.S. Census data is included where possible.

**Population:**

- The 2010 Census reports a population of 14,855 people, or an increase of 2,480 people since the 2000 Census.
- In 2010, the Town's male population is 6,714, or 45.2% of the total population and the Town's female population is 8,141, or 54.8% of the total population.

**Age:**

- Median age in the Town of Bloomsburg is 22.0 years compared to 40.1 years for the Commonwealth of Pennsylvania.
- Youth under the age of 18 account for 1,509 people, or 10.2% of the Town's population.
- Seniors age 62 or over account for 1,600 people, or make up 9.0% of the Town's population. This is below the Commonwealth's percentage of 15.4% of the population.

**Race/Ethnicity:**

- 90.8% of residents are White
- 6.8% of residents are Black or African American
- 1.9% of residents are Asian
- 0.5% of residents are American Indian or Alaskan Native
- 3.4% of residents are Hispanic or Latino

**Income Profile:**

The following is a summary of income statistics for the Town of Bloomsburg:

- The Low-Moderate Median Family Household Income for a family of four is \$47,700 in Columbia County according to HUD's FFY 2016 Income Limits.
- Median household income in the Town of Bloomsburg was \$30,310 which was lower than the Commonwealth of Pennsylvania (\$52,548).
- There are 165 households (5.6% of households) living between 0-50% HAMFI, that have one or more children, 6 years old or younger, living in the house.
  - 0% of married couples with related children, under 5 years of age, live below the poverty line in Bloomsburg.
  - 100% of families with related children, less than 5 years of age, that do not have a husband present, live below the poverty line.
- There are 390 households (8.3% of households) living between 0-50% HAMFI that have at least one person 62 or older living in the house.
- 1,168 households (24.9%) receive Social Security income.

Annual Action Plan

## **Discussion**

The geographic locations and the public benefit for the FFY 2017 CDBG activities/projects are as follows:

- Flood Mitigation Expansion (Sanitary Sewer): Town-Wide (LMA)
- Flood Mitigation Expansion (Storm Water): Town-Wide (LMA)
- Administration – Town-Wide

## Affordable Housing

### AP-55 Affordable Housing - 91.220(g)

#### Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	0
Special-Needs	0
Total	0

**Table 10 - One Year Goals for Affordable Housing by Support Requirement**

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	0

**Table 11 - One Year Goals for Affordable Housing by Support Type**

#### Discussion

During this program year the Town is not funding any affordable housing projects/activities with CDBG funds. The Town uses HOME funds it receives from the Commonwealth of Pennsylvania to do affordable housing projects/activities.

## **AP-60 Public Housing - 91.220(h)**

### **Introduction**

The need for more affordable, accessible housing for the elderly and disabled is evidenced by the proportion of Section 8 Housing Choice Vouchers and Public Housing facilities devoted specifically to these segments of the population. Although additional facilities are under construction by CCHA, it remains to be seen whether there will be the capacity to handle an aging baby boomer population in the future. Also, there has been a high demand for housing accessibility grants.

To a lesser degree, the Town of Bloomsburg has a sizeable population of young families with children living in poverty. Single parent, female-headed households make up a large majority of these families living in poverty.

Female-headed households have a strong presence on the waiting lists of the Section 8 Housing Choice Vouchers and Public Housing programs, although it was unable to be ascertained the degree of female, single parent households actually utilizing the Section 8 Housing Choice Vouchers and Public Housing programs.

### **Actions planned during the next year to address the needs to public housing**

CCHA has described the ongoing maintenance need of their public housing units as minor and able to be updated with their annual Capital Funds received from HUD. CCHA's Admission and Continued Occupancy Policy requires their agency to regularly monitor each of their units in an effort to maintain safe, satisfactory living conditions for its public housing tenants.

In order to provide superior service, the CCHA resolves to:

- Administer applicable Federal and state laws and regulations to achieve high ratings in compliance measurement indicators, while maintaining efficiency in program operation to ensure fair and consistent treatment of clients served.
- Provide decent, safe, and sanitary housing in good repair – in compliance with program uniform physical condition standards – for very low- and low-income families.
- Achieve a healthy mix of incomes in its public housing developments by attracting and retaining higher income families, and by working toward deconcentration of poverty goals.
- Encourage self-sufficiency of participant families and assist in the expansion of family opportunities which address educational, socio-economic, recreational and other human services needs.
- Promote fair housing and the opportunity for very low- and low-income families of all races, ethnicities, national origins, religions, ethnic backgrounds, and with all types of disabilities, to participate in the public housing program and its services.

- Create positive public awareness and expand the level of family and community support in accomplishing the PHA's mission.
- Attain and maintain a high level of standards and professionalism in day-to-day management of all program components. Administer an efficient, high-performing agency through continuous improvement of the CCHA's support systems and commitment to employees and their development.
- CCHA will make every effort to keep residents informed of program rules and regulations, and to advise participants of how the program rules affect them.

CCHA will continue to maintain, review, and update their Admission and Continued Occupancy Policy over the next year and make alterations to these goals where necessary.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

CCHA does not administer a Public Housing Homeownership Program or a Section 8 Housing Choice Voucher Homeownership Program. These are voluntary programs that PHAs can choose to establish by notifying HUD and the public in the Annual Agency Plan and by creating administrative guidelines that meet HUD requirements. HUD approval of these local option programs does not increase funding to the PHA. Participation in both of these programs is limited to working households.

In order to receive assistance under these programs, applicants must be able to demonstrate their credit-worthiness. They must be able to qualify for a mortgage loan from a commercial lender. The public housing and/or Section 8 subsidy is designed to make the home affordable to lower wage households by filling the financial gap between the amount of the first mortgage, and the cost of purchasing the home. In the case of Section 8, the applicant must be a voucher holder. In the case of public housing, first consideration is given to public housing residents. Thereafter, any household that meets public housing income limits may apply for assistance.

In Columbia County, the universe of public housing residents and Section 8 Housing Choice Voucher holders that would be potentially eligible for assistance under these programs is quite limited. Even larger PHAs sometimes find it difficult to secure the participation of sufficient quantity and caliber of prospective buyers to make the programs worth the administrative effort. In the future, CCHA may wish to survey its client base to determine if there are sufficient numbers of interested and qualified buyers to justify the time and expense of establishing and managing these programs.

Although the CCHA does not administer public housing or Section 8 homeownership programs, it does administer a First Time Homebuyers Assistance Program.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Not applicable.

**Discussion**

Families “who receive welfare assistance or other public assistance benefits (‘welfare benefits’) from a State or other public agency (‘welfare agency’) under a program for which Federal, State or local law requires that a member of the family must participate in an economic self-sufficiency program as a condition for such assistance” for 8 hours a month and/or contribute 8 hours per month of community service. This requirement does not apply to the elderly or disabled.

For the purposes of satisfying the economic self-sufficiency program requirement, HUD defines an “economic self-sufficiency program” as any program designed to encourage, assist, train, or facilitate economic independence of assisted families or to provide work for such families. Eligible self-sufficiency activities include, but are not limited to:

- Job readiness or job training
- Training programs through local one-stop career centers, workforce investment boards, or other training providers
- Employment counseling, work placement, or basic skills training
- Education, including higher education (junior college or college), GED classes, or reading, financial, or computer literacy classes
- Apprenticeships (formal or informal)
- English proficiency or English as a second language classes
- Budgeting and credit counseling
- Any activity required by the Department of Public Assistance under Temporary Assistance for Needy Families (TANF)
- Any other program necessary to ready a participant to work (such as substance abuse or mental health counseling)

Employability, educational attainment, and financial literacy skills are all vitally important to an individual or family’s ability to become homeowners. As discussed throughout the Five-Year Consolidated Plan, housing affordability is a challenge in the Town of Bloomsburg. In general, the degree of cost burden that homeowners have will decrease as their income levels increase. Understanding necessary expenses associated with homeownership also affects the ability of a homeowner to pay their mortgage.

## **AP-65 Homeless and Other Special Needs Activities - 91.220(i)**

### **Introduction**

Defining “homelessness” is a major challenge. In Bloomsburg, what is likely the most common form of homelessness is what is known as “couch surfing.” It can be difficult to document exactly “how many couch surfers” there are in each community because HUD does not consider a couch surfer as someone who is technically homeless.

Overall, unsheltered homelessness is not a prevalent problem in the Columbia and Montour County area. Most individuals and families that are homeless are in fact sheltered.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### ***Homeless Priority - (Low Priority)***

There is a need for housing and services for homeless persons and persons at-risk of becoming homeless as well as public education.

- **HO-1 Housing** - Support the efforts of local agencies that provide emergency shelter, transitional housing, and permanent supportive housing.
- **HO-2 Education** - Support the efforts of local agencies educational efforts designed to increase awareness regarding local homelessness and change public perceptions.

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

Beyond Violence, the Women’s Center, and the Gatehouse all offer counseling programs to clients in an effort to assess their individual needs. The Town of Bloomsburg’s Citizen Participation Plans encourages participation from these organizations, as well as other social service agencies, in an effort to support their missions and client needs during the CDBG application preparation process.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

As a component of the Town of Bloomsburg’s Citizen Participation Plan, social service providers that serve residents of the community, including the homeless, will be contacted prior to the initiation of the CDBG application process. The Town of Bloomsburg will attempt to address emergency shelter and transitional housing needs when and where they are able.

According to interviews conducted for Columbia County’s previously completed Housing Needs Assessment, representatives of the Women’s Center did not emphasize a need for additional shelter facilities. Most of the clients that they serve are not chronically homeless. Rather, due to their lack of stable income, many are unable to find and maintain their own affordable housing.

As previously discussed, the Town of Bloomsburg will work to implement strategies to remove and ameliorate barriers to affordable housing over the next program year.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

CCHA's Homelessness Prevention and Rapid Re-Housing Program's aim is to provide financial assistance and services to minimize and prevent individuals and families from becoming homeless.

Beyond Violence in Berwick and the Women's Center of Columbia/Montour Counties in Bloomsburg both have counseling and programs to assist their clients with finding more permanent housing opportunities. The Women's Center of Columbia/Montour Counties holds weekly focus groups on this topic and other related topics such as healthcare, budgeting, and parenting. The Gatehouse also lists "securing affordable housing" as one of their shelter's tenant goals for their residents.

The Town of Bloomsburg has identified supporting the efforts of local agencies that provide emergency shelter, transitional housing, and permanent supportive housing, as well as supporting educational efforts designed to increase awareness regarding local homelessness as a goal in their Strategic Plan which is consistent with the goals of these agencies.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

A variety of programs are established in Columbia County to help low-income individuals and families avoid becoming homeless. The Columbia County United Way and Berwick United Way, the Columbia County Family Center, Beyond Violence, and the Women's Center of Columbia/Montour Counties offer some form of budgeting or financial literacy class. The goals of these classes are for clients to learn how to earn money, manage it, and potentially how he/she invests it and/or donates it to organizations or causes to help others. Successful money management is a critical skill for clients to develop in order to find and maintain housing which is affordable to their budget.

Numerous programs are also available for individuals and families recently discharged from a publicly funded institution or system of care. CMSU has established a Mental Health/Substance Abuse Housing Plan as required by the Pennsylvania Department of Public Welfare's Office of Mental Health and Substance Abuse Services (OMHSAS). This plan describes the status of and any modification to the

county's efforts to enable adults and transition age individuals with serious mental illness to live, work, learn, and participate fully in their communities.

The County also has an established reentry program, known as the Justice House Program, for prisoners who have been released back into the community. For individuals about to be released from a medical institution, hospitals must have written discharge policies that include evaluation of a patient's capacity for self-care and possibility of being cared for in "the environment from which he/she entered the hospital." The actual discharge varies with the individual being discharged, their primary and behavioral health needs, and resources and supports available. While planners try to send individuals home or to family, sometimes they discharge to a nursing home, rehab hospital or as last resort, non-HUD funded shelter.

Homeless Goal #2 of the Town of Bloomsburg's Strategic Plan is to support educational efforts designed to increase awareness regarding how individuals can potentially become homelessness. This goal is consistent with these efforts of the missions of the agencies listed above.

### Discussion

The Town is not in receipt of any HOPWA funds.

<b>One year goals for the number of households to be provided housing through the use of HOPWA for:</b>	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	0
Tenant-based rental assistance	0
Units provided in housing facilities (transitional or permanent) that are being developed, leased, or operated	0
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0
Total	0

## **AP-75 Action Plan Barriers to Affordable Housing - 91.220(j)**

### **Introduction**

Currently, the following impediments have been initially identified for the Town of Bloomsburg:

- Impediment 1: Fair Housing Education, Advocacy, Monitoring, and Enforcement
- Impediment 2: Benefit Gaps and Challenges
- Impediment 3: Housing Affordability
- Impediment 4: Housing Accessibility

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

#### **Impediment 1: Fair Housing Education, Advocacy, Monitoring, and Enforcement:**

SEDA-COG, on behalf of the Town of Bloomsburg, annually publishes the Fair Housing Notice in the local newspaper of general circulation. Additionally, a public hearing is annually held during which the public is asked to report any unfair housing practices.

For FFY 2017, SEDA-COG will distribute a brochure to the Town of Bloomsburg that speaks to fair housing law and policies. SEDA-COG's intention is to distribute this notice to the Town in an effort to increase awareness and further inform the community of their obligations, particularly as they relate to zoning ordinances. One of the important messages is that the impacts of ordinances, rather than the ordinances themselves, be reviewed to determine if they create impediments. The brochure will also examine the costs of housing for both buyers and renters as an impediment to fair housing and discuss various housing financial assistance programs.

#### **Impediment 2: Benefit Gaps and Challenges:**

Unfortunately, benefit reform that significantly affects residents in Bloomsburg will need to occur at the federal level. Strategies that could be implemented at the local level, however, include supporting non-profit organizations such as Agape or the United Way, the Central Susquehanna Community Foundation, and the United Way which attempt to "fill in funding gaps that exist in their communities." The Town of Bloomsburg will contact non-profit organizations during the CDBG application preparation process to invite input and support projects that benefit the community.

#### **Impediment 3: Housing Affordability:**

It is the desire of the Town of Bloomsburg to maintain their supply of available decent, safe, and affordable housing. The current housing stock will be maintained through rehabilitation efforts, codes enforcement, and new construction. The Town, through CCHA, will also continue to encourage homeownership opportunities for LMI households by promoting its First Time Home Buyers Program. SEDA-COG's brochure previously discussed will also examine various housing financial assistance programs.

Public housing and other facilities aimed towards income distressed populations in the Town of Bloomsburg will also continue to be administered and further developed.

**Impediment 4: Housing Accessibility:**

The Town of Bloomsburg, through CCHA, will continue to support the building of homes that are designed to accommodate the needs of handicapped and disabled residents through its Accessible Homes Program.

CCHA will also continue to provide additional low-income residents with permanent disabilities, physical modifications to their home or apartment, through its Access Grant Program.

**Discussion**

The Town of Bloomsburg plans on collaborating with the Commonwealth of Pennsylvania to conduct and develop an Assessment of Fair Housing. Following this analysis, Bloomsburg will be able to further identify Fair Housing impediments, along with goals and strategies to address those impediments and affirmatively further fair housing.

## **AP-85 Other Actions - 91.220(k)**

### **Introduction**

The Town of Bloomsburg has developed the following actions which address the obstacles of meeting underserved needs, foster affordable housing, reduce lead based paint hazards, reduce the number of families living in poverty, develop institutional structures, and enhances coordination between public and private housing, and social service agencies.

### **Actions planned to address obstacles to meeting underserved needs**

Despite efforts made by the Town of Bloomsburg and social service providers, a number of significant obstacles remain to meet underserved needs. With funding resources being scarce, funding becomes the greatest obstacle for the Town of Bloomsburg to meet its underserved needs. Insufficient funding lessens the ability to fund many worthwhile public service programs, activities, and agencies. The Town of Bloomsburg, through its planning efforts, will use its limited resources to address its greatest needs and improve the quality of life for its residents. The following obstacles need to be overcome in order to meet underserved needs:

- Lack of decent, safe, sound, and affordable owner and renter housing
- High cost of rehabilitation work
- Aging-in-place population who need accessibility improvements
- The need for major rehabilitation of the Town's aging housing stock
- The increasing number of vacant and abandoned properties
- The unemployment rate and loss of household income
- Low wages in the service and retail sector job market

### **Actions planned to foster and maintain affordable housing**

The Town of Bloomsburg plans to undertake the following comprehensive housing goals:

#### **Housing Priority - (High Priority)**

There is a need to improve the quality of the housing stock and to increase the supply of affordable, decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers.

- **HS-1 Housing Rehabilitation** - Continue to rehabilitate the existing owner and renter occupied housing stock, including handicap accessibility modifications.
- **HS-2 Housing Construction/Rehabilitation** - Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters through new construction and rehabilitation of vacant units.
- **HS-3 Fair Housing** - Affirmatively further fair housing by promoting fair housing choices through monitoring, education, and outreach.
- **HS-4 Homeownership** - Assist LMI households in an effort to become homeowners and also provide counseling.

## **Actions planned to reduce lead-based paint hazards**

The revised Federal Lead Based Paint Regulations published on September 15, 1999, (24 CFR Part 35) have had a significant impact on many activities – rehabilitation, tenant based rental assistance, and property acquisition – supported by the CDBG program. The Town of Bloomsburg will comply with Title 24, Part 35: Lead Based Paint Poisoning Prevention in Certain Residential Structures (Current Rule).

The Town of Bloomsburg will ensure that:

- Applicants for rehabilitation funding receive the required lead based paint information and understand their responsibilities.
- Staff properly determines whether proposed projects are exempt from some or all lead based paint requirements.
- The level of Federal rehabilitation assistance is properly calculated and the applicable lead based paint requirements determined.
- Properly qualified personnel perform risk management, paint testing, lead hazard reduction, and clearance services when required.
- Required lead hazard reduction work and protective measures are incorporated into project rehabilitation specifications.
- Risk assessment, paint testing, lead hazard reduction, and clearance work are performed in accordance with the applicable standards established in 24 CFR Part 35.
- Required notices regarding lead based paint evaluation, presumption, and hazard reduction are provided to occupants and documented.
- Program documents establish the rental property owner’s responsibility to perform and document ongoing lead based paint maintenance activities, when applicable.
- Program staff monitors owner compliance with ongoing lead based paint maintenance activities, when applicable.

## **Actions planned to reduce the number of poverty-level families**

The Town of Bloomsburg plans to undertake the following comprehensive economic development strategies, which inherently aim at reducing the number of poverty-level families:

### **Economic Development Priority - (Low Priority)**

There is a need to increase employment, self-sufficiency, education, job training, technical assistance, and economic empowerment of the residents of the Town of Bloomsburg.

- **ED-1 Employment** - Undertake efforts to support SEDA-COG’s Five-Year Comprehensive Economic Development Strategy (CEDS) where applicable.
- **ED-2 Community Revitalization** - Plan and promote the development and redevelopment of downtown districts, vacant commercial and industrial sites, and facilities.

### **Actions planned to develop institutional structure**

The Town of Bloomsburg and SEDA-COG will coordinate activities among public and private agencies, and other organizations that serve the Town of Bloomsburg. Due to the relatively small population of the Town of Bloomsburg, many public and private agencies provide services on either a county or multi-county level. As a result of this administrative structure, the efforts to implement the strategies produced from this Five-Year Consolidated Plan will require greater cooperation across Columbia County.

In order to streamline efforts and promote greater local cooperation, the Town of Bloomsburg will work to strengthen their relationships with the Columbia County Human Service Coalition. This will facilitate and coordinate the linkages between these public/private partnerships, develop new partnership opportunities, and ensure that the goals and objectives of the Five-Year Consolidated Plan will be addressed by more than one agency.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

The Town of Bloomsburg, with the assistance of SEDA-COG will hold primary responsibility for the administration of the Annual Action Plan. This effort will include coordination of activities among public and private organizations in their efforts to implement different elements and to realize the prioritized goals of the Annual Action Plan. The Town of Bloomsburg is committed to continuing its participation and coordination with public, housing, and social service organizations.

### **Discussion**

The Town of Bloomsburg will continue to observe the community and economic development challenges and opportunities that the residents of the community face. Although the Five-Year Consolidated Plan study effort has been completed, the baseline goals established towards improving the housing and community and economic development needs of the Town of Bloomsburg will be modified as necessary.

Otherwise, this current Consolidated Plan will continue to serve as a guide for allocating CDBG funds over the next five years and to provide direction to stakeholder organizations to address the housing and community and economic development needs.

## Program Specific Requirements

### AP-90 Program Specific Requirements - 91.220(l)(1,2,4)

#### Introduction

The Town of Bloomsburg receives an annual allocation of CDBG funds. Since the Town receives this Federal allocation, the questions below have been completed, as they are applicable.

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$0.00
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	\$0.00
3. The amount of surplus funds from urban renewal settlements	\$0.00
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	\$0.00
5. The amount of income from float-funded activities	\$0.00
<b>Total Program Income</b>	<b>\$0.00</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	\$0.00
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

#### Discussion

The Town of Bloomsburg will use 100.00% of FFY 2017 CDBG Funds towards the benefit of low- and moderate-income individuals.